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Cambridge City Council

LICENSING SUB-COMMITTEE

To: Councillors Saunders, Stuart and Znajek

Despatched: Thursday, 23 December 2010

Date:	Wednesday, 5 January 201	1	
Time:	10.00 am		
Venue:	Committee Room 1 & 2 - G	uildhall	
Contact:	Martin Whelan	Direct Dial:	01223 457012

AGENDA

- **1** TO APPOINT A CHAIR FOR THE MEETING
- 2 DECLARATIONS OF INTEREST
- 3 LICENSING SUB-COMMITTEE PROCEDURE
- 4 APPLICATION FOR A NEW PREMISES LICENCE: THE VARSITY HOTEL, THOMPSON'S LANE, CAMBRIDGE (Pages 1 - 24)

A3 plans attached separately (Pages 1 - 24)

Information for the public

Public attendance

You are welcome to attend this meeting as an observer, although it will be necessary to ask you to leave the room during the discussion of matters which are described as confidential.

Filming, recording and photography at council meetings is allowed subject to certain restrictions and prior agreement from the chair of the meeting.

Requests to film, record or photograph, whether from a media organisation or a member of the public, must be made to the democratic services manager at least three working days before the meeting.

Fire Alarm

In the event of the fire alarm sounding (which is a continuous ringing sound), you should pick up your possessions and leave the building by the route you came in. Once clear of the building, you should assemble on the pavement opposite the main entrance to the Guildhall and await further instructions. If your escape route or the assembly area is unsafe, you will be directed to safe areas by a member of Cambridge City Council staff.

Licensing Act 2003 - Licensing Sub-Committee: Hearings Procedure

Preliminary Matters

- 1. **The Chair** will commence the hearing by introducing him/herself, the other two members of the Sub-Committee and the officers present.
- 2. **The Chair** will ask the applicant(s)/the responsible authorities/the interested parties present, and their representatives (if applicable), to introduce themselves and identify their interest in the proceedings.

Failure of a party to attend the hearing

- 3. If a party has informed the licensing authority that he/she does not intend to attend or be represented at a hearing, the hearing may proceed in his/her absence.
- 4. If a party who has not so indicated fails to attend or be represented at a hearing, the Sub-Committee may
 - (a) where it considers it to be necessary in the public interest, adjourn the hearing to a specified date, or
 - (b) hold the hearing in the party's absence.
- 5. Where the Sub-Committee holds the hearing in the absence of a party, the Sub-Committee will consider at the hearing the application, representations or notice made by that party.
- 6. **The Chair** will explain the procedure to be followed at the hearing and will confirm whether the Sub-Committee must reach its decision at the end of the hearing or within 5 workings days of the hearing, depending on the application being heard.
- 7. The Clerk to the Sub-Committee will indicate whether any party has requested permission for any other person(s) (other than his/her representative) to appear at the hearing to assist the Sub-Committee in relation to the application, representations or notice of the party making the request. The Sub-Committee will decide whether to grant permission to allow any other person(s) to appear at the hearing on behalf of the party; such permission will not be unreasonably withheld.
- 8. The Clerk to the Sub-Committee will ask whether any party is seeking to introduce any document(s) or other information not previously disclosed to all the other parties to the hearing and the licensing authority. If all the other parties consent, the previously undisclosed document(s) or other information can be produced by a party in support of their application, representations or notice (as applicable).
- 9. The hearing will take the form of a discussion led by the Chair of the Sub-Committee. Cross-examination will not be permitted unless the Sub-Committee considers that cross-examination is required to consider the representations, application or notice as the case may require.
- 10. The Sub-Committee will consider any requests to permit cross-examination on

a case-by-case basis. When permission is given to one party, it will also normally be extended to all other parties.

11.The Sub-Committee will decide the equal maximum period of time that each party will have to present their case.

The Hearing

12. The Licensing Officer will present the report to the Sub-Committee.

- 13. Members may ask any relevant questions of the Licensing Officer.
- 14. The applicant, or the party who has initiated the hearing, will present their case first.
- 15. The party shall be entitled to:
 - (a) give further information in support of their application, representations or notice (as applicable) in response to a specific request by the licensing authority prior to the hearing;
 - (b) question any other party (if permission has been given by the Sub-Committee);
 - (c) address the Sub-Committee.
- 16. If the Police are a party to the hearing, they will present their case. The Police have the rights listed in paragraph 15 (a) (c) above.
- 17.If any other "responsible authority" are a party to the hearing, they will present their case in turn after the Police and have the rights listed in paragraph 15 (a) (c) above.
- 18. Any other interested parties will then present their case in turn and have the rights listed in paragraph 15 (a) (c) above.
- 19.Members of the Sub-Committee may ask questions of the/each party or any other person permitted to appear at the hearing in support of the party.
- 20. **The Chair** will invite the applicant, or the party who has initiated the hearing, and any parties making representations, to briefly summarise their points if they wish.
- 21. **The Chair** will ask the applicant, or the party who has initiated the hearing, and all parties making representations, that they are satisfied that they have said all they wish to.

The Decision

- 22.In considering any representations or notice made by a party, the Sub-Committee may take into account documentary or other information produced by a party in support of their application, representations or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.
- 23. In reaching its decision, the Sub-Committee will disregard any information given by a party, or any person who has been permitted to appear at the hearing, which is not relevant to
 - (a) the application, representations or notice (as applicable) or in the case of another person, the application, representations or notice of the party

requesting their appearance, and

- (b) the promotion of the licensing objectives or, in relation to a hearing to consider a notice given by the Police, the crime prevention objective.
- 24. The Sub-Committee may consider its decision in private and may move into private session where it considers that the public interest in so doing outweighs the public interest in that part of the hearing taking place in public. If the Sub-Committee do move into private session then all the parties and their representatives, any other person permitted to appear at the hearing, officers, the public and the press will be asked to leave the room whilst the decision is made.

The Chair will tell those present at the meeting the decision taken by the Sub-Committee and the reasons for the decision.

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Agenda Item 4

Agenda Item

CAMBRIDGE CITY COUNCIL

REPORT OF:	The Licensing Manager	
TO:	Licensing Sub-Committee	5 th January 2011
APPLICATION:	Application for a new Premises licence: The Varsity Hotel, Thompson's Lane, Cambi	ridge
WARD:	Market	

1 INTRODUCTION

- 1.1 To consider and determine this application for a new premises licence for The Varsity Hotel, taking into account the representations of the interested parties detailed in paragraph 5 and the policy considerations detailed in paragraph 6 of the report.
- 1.2 William Davies is seeking a new premises licence for The Varsity Hotel as follows:

Sale/supply of alcohol (on and off the premises) Mon – Sun 00:00 to 00:00

Hours premises are open Mon – Sun 00:00 to 00:00

- 1.3 A copy of the application and plan is attached at Appendix A.
- 1.4 The Sub-Committee's decision must be made with a view to promoting one or more of the four licensing objectives, namely:
 - (a) the prevention of crime and disorder;
 - (b) public safety;
 - (c) the prevention of public nuisance; and
 - (d) the protection of children from harm.

2 BACKGROUND

2.1 The applicant describes the premises as a hotel premises operating a boutique nature of business with an emphasis on high quality. The premises will be open to the public 24 hours a day, 365 days of the year. Inside the hotel, the supply of alcohol will be 24 hours a day, but on the roof, supply will only be until 22:00 hours and the roof will be closed at 22:30 to provide minimal disturbance. At night the premises will be locked and entry will only be by means of key or by the security porter managing the premises. There is no history of grant of a premises licence under the Licensing Act 2003. Planning permission has been granted for hotel use.

2.2 Thompson's Lane is situated within a cumulative impact area and is therefore subject to a special policy on cumulative impact. The special policy creates a rebuttable presumption that applications within cumulative impact areas for new premises licences will normally be refused if relevant representations are received about the cumulative impact on the licensing objectives, unless the applicant can demonstrate why the operation of the premises involved will not add to the cumulative impact already being experienced. Applicants will need to address the special policy issues in their operating schedule in order to rebut such a presumption. The special policy is set out in section 5 of the Council's Statement of Licensing Policy.

3. LICENSING OBJECTIVES ADDRESSED BY APPLICANT

3.1 The Operating Schedule submitted by the applicant in part P of the application addresses the four licensing objectives. The applicant has proposed a number of steps in support of the licensing objectives. Paragraphs 8.41-8.45 and Section 10 of the government guidance refer to the operating schedule and licence conditions. Proposals will very often translate directly into conditions that will be attached to the premises licence. They should be realistic and within the control of the applicant/management responsible for running the premises.

The following could be considered as appropriate conditions:

The Prevention of Crime & DisorderThe reception will be manned 24 hours a day.CCTV will be installed at the premises and maintained in working order, with recordingretained for 14 days.CCTV will record and display dates and times.<u>Public Safety</u>At least one member of staff shall be trained in first aid.All staff will be trained in emergency planning.There will be clear fire signage throughout the building and staff be familiar with evacuationtechniques and fire fighting equipment.An external fire safety officer shall be employed.The prevention of public nuisanceStaff shall ensure that noise levels will be kept to a minimum to avoid disturbance to residents.

Please see paragraph 4.1 below for 3 additional conditions to be added to the licence.

<u>The protection of children from harm</u> All children must be accompanied by an adult, within the premises where licensable activities may be taking place. The hotel must operate a proof of age scheme.

3.2 The applicant has submitted an additional page to the application addressing cumulative impact.

4. **REPRESENTATIONS FROM RESPONSIBLE AUTHORITIES**

4.1 Discussions have taken place between the applicant and the team leader, environmental protection and it has been agreed that a representation would not be made providing the following measures are converted into conditions on the licence:

<u>The Prevention of public nuisance</u> Waste will be stored in the bins within the undercroft. Waste will be collected between the hours of 07:00 and 22:00. The roof terrace shall only be used between the hours of 07:00 and 22:30. 4.2 No representations have been received from, Cambridgeshire Constabulary, Cambridgeshire Fire & Rescue, the Environmental Health Manager for Food and Occupational Safety, Planning, Child Protection and Trading Standards, the remaining Responsible Authorities.

5. REPRESENTATIONS FROM INTERESTED PARTIES

5.1 Twenty one representation have been received from 'interested parties' defined as: persons living in the vicinity; persons involved in a business in that vicinity and bodies representing persons living or involved in such a business. Eleven representations oppose the application, ten representations are in support. The ordinary meaning of vicinity is 'near'. The representations are attached in their entirety at Appendix B. Not all matters raised within the representations may be relevant matters for consideration under the Licensing Act 2003.

6 POLICY CONSIDERATIONS

- 6.1 In carrying out its licensing functions, the Licensing Authority must have regard to its Statement of Licensing Policy and any statutory guidance issued under Section 182 of the Licensing Act 2003.
- 6.2 **The Council's Statement of Licensing Policy**: the following sections/paragraphs are applicable to this application:
 - Objectives, section 2.4
 - Fundamental principles, section 4
 - Cumulative impact, section 5
 - Licensing hours, section 6
 - Licence Conditions, section 8
- 6.3 **The Statutory Guidance:** the following sections/paragraphs are applicable to this application:

Sections 2.1-2.50 of the guidance cover the four licensing objectives. Sections 2.32 - 2.40 of the guidance cover public nuisance. Section 2.32 considers it important that that licensing authorities focus on impacts of the licensable activities at the premises on persons living and working in the vicinity that are disproportionate and unreasonable.

Section 8.5 - 8.11 covers interested parties.

Section 9 covers the determination of applications, with sections 9.3 - 9.13 giving guidance to cover situations where representations have been made. Sections 9.4 - 9.6 address the issues of relevance and vicinity. Section 9.12 recommends that in borderline cases the benefit of doubt should be given to the interested party making the representation. The subsequent hearing would provide an opportunity for the person to amplify and clarify it. If it then emerged that the representation should not be supported, the licensing authority could decide not to take any action.

Section 10.15 – 10.18 covers duplication and other statutory provisions.

Sections 13.24 -13.39 cover cumulative impact. Section 13.29 sets out the effects of adopting a cumulative impact policy. There is a rebuttable presumption that applications for new premises licences will normally be

refused, following relevant representations, unless the applicant can demonstrate in their operating schedule that there will be no negative cumulative impact on one or more of the licensing objectives.

6.4 Members should only impose conditions, which are proportionate and are necessary to promote the licensing objectives (10.11, 10.13 &10.14). Conditions which are imprecise or difficult for a licence holder to observe should be avoided (10.4).

7. CONCLUSIONS

7.1 The Licensing Authority has a duty under the Licensing Act 2003 by promoting the Licensing Objectives. Each objective has equal importance. In carrying out its licensing functions, the Licensing Authority must also have regard to its Statement of Licensing Policy, any Statutory Guidance under the Licensing Act 2003 and is bound by the Human Rights Act 1998. The Council must also fulfil its obligations under Section 17 of the Crime and Disorder Act 1998 to do all that it reasonably can to prevent crime and disorder in Cambridge.

8. OPTIONS

- 8.1 Members should, having regard to the representation, take such steps as they consider are necessary for the promotion of the licensing objectives.
- 8.2 The steps are to grant the licence subject to conditions, modified as necessary, to exclude a licensable activity, or to reject the application. Conditions are modified if they are altered, omitted or any new condition added. (Licensing Act 2003 section 18(4) & (5)).
- 8.3 Members should consider Section 13.29 of the Act and Section 5 of Cambridge City Council's Statement of Licensing Policy relating to cumulative impact. Licences will normally be refused, following relevant representation, unless the applicant can demonstrate in the operating schedule (see section 3 above) that there will be no negative cumulative impact on one or more of the licensing objectives.

9 **RECOMMENDATION**

9.1 That members' determine the application on its individual merits.

BACKGROUND PAPERS:

The following are the background papers that were used in the preparation of this report: Guidance issued under section 182 of the Licensing Act 2003

The Council's Statement of Licensing Policy

To inspect these documents contact Christine Allison on ext. 7899.

The author and contact officer for queries on the report is Christine Allison, on extension 7899.

Report file: M:\EVERYONE\LICENCE\LICACT2003COMMITTEEMTG\LC11-0501/Varsity Hotel Date originated: 17th December 2010.

Date of last revision: 17th December 2010.

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Application for a premises licence to be granted under the Licensing Act 2003

# PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

CAMBRIDGE CITY COUNCIL

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if

necessary. You may wish to keep a copy of the completed form for your records.

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## (B) OTHER APPLICANTS へってい

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

E-mail address (optional)	Description of applicant (for example, partnership, company, unincorporated association etc.)	Registered number (where applicable)	Address	Name	
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### Part 3 Operating Schedule

When do you want the premises licence to start?

If you wish the licence to be valid only for a limited period, when do you want it to end?

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If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.

What licensable activities do you intend to carry on from the premises?

(Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003)

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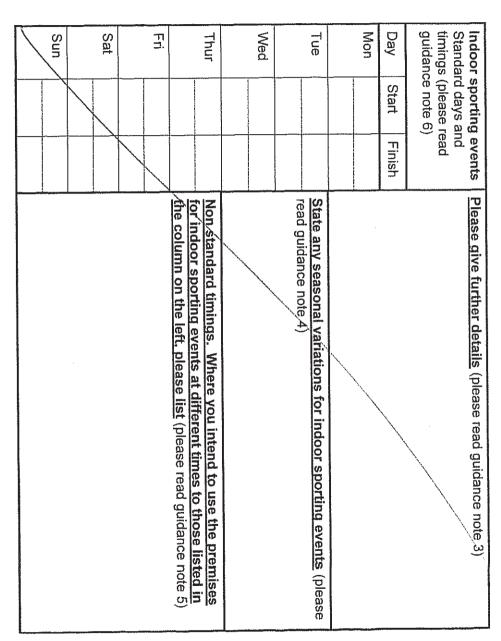
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00-00 0		00:00		00 00 0		00000		00 : 04		C C C C		00 D C		Finish		nd
disturbunce as most expensive rooms	22: 30 hows: new fir m	LIL DO NOWS ILOG (Later			+ A side have simply a all	column on the left, please list (please read guidance note 5)	Non standard timings. Where you intend to use the premises					ושמע (3עותמווכב ווטוב <i>+</i> 1	State any seasonal variations for the supply of alcohol (please		Guinalice line ()	<u>ease tick box)</u> (please read
sive Ty	NIVIA	Cloxe				ince note 5)	the premis						alcohol (plea	Both	Off the premises	On the premises
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State the name and details of the individual whom you wish to specify on the licence as premises supervisor

	くことよく ひみく 町5	
Address		
Postcode Personal L	Postcode Personal Licence number (	2
Issuing lice	ensing authority (if known)	Issuing licensing authority (if known) CAMBRIDGE CITY.

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Sun Sat 7 Thur Wed Tue Mon Day guidance note 6) timings (please read Standard days and open to the public Hours premises are 00 00.00 3 Ce. CC 00 00 3 8 00.3 Start . U 3 02.04 5 0 410.CC 00-05 (1) OS 60000 Finish à D 3 Mone. (155, Steine Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5) Premises The Ü locker-9 6 7 State any seasonal variations (please read guidance note 4) 1010 Ţ (P4-40 D~10/1 C Ţ 7 7 Public The ç 2 ( haik 11 night 2 T. 十大小 wit. hote! He Security 24 hrs premises 5-Entri perte 51.70 ろうい ₹. SECULIE ن در موجع Hhe 3 porte. Ś 1112 10 いうつくぐ Swith will be pren Meini ~ Porte Pole/ molinh D C 365 ND CV-10,HC Ģ daras with the Cult 6411 F.P.L Ş 010 C C C 50

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Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

None

P Describe the steps you intend to take to promote the four licensing objectives:

a) General - all four licensing objectives (b,c,d,e) (please read guidance note 9)

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### b) The prevention of crime and disorder

All staff will be experienced and highly trained. New staff twee worked in Cardin perhaps when the staff twee worked in Cardin be that is already. At head one or more staff will be first adjust reised. Therefore, the will be anoned 24 heave a very the permission has contra- ted to be a start with recording return for 14 days.
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### c) Public safety

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### d) The prevention of public nuisance

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### e) The protection of children from harm

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- I have made or enclosed payment of the fee
- 0 0 I have enclosed the plan of the premises
- ٥ I have sent copies of this application and the plan to responsible authorities and others where applicable
- 0 I have enclosed the consent form completed by the individual I wish to be premises supervisor, if applicable

<u>j</u> Z Z

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- ø I understand that I must now advertise my application
- 0 be rejected I understand that if I do not comply with the above requirements my application will

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 4 – Signatures (please read guidance note 10)

Signature of applicant or applicant's solicitor or other duly authorised agent (See guidance note 11). If signing on behalf of the applicant please state in what capacity.

Signature	Will theme
Date	H. J. S.
Capacity	

For joint applications signature of 2nd applicant or 2nd applicant's solicitor or other authorised agent. (please read guidance note 12). If signing on behalf of the applicant please state in what capacity.

Contact name (where		Capacity	Date	Signature
e not previously given				
Contact name (where not previously given) and postal address for correspondence	de la constanción de			
r correspondence				

associated with this application (please read guidance note 13)

If you would	Telephone n	Post town	
prefer us to corre	Telephone number (if any)		
If you would prefer us to correspond with you by e-mail your e-mail address (optional)		Post code	

# NOTE ON CUMULATIVE IMPACT AREA

to either buy alcohol from off licenses or go to other venues. The lobby bar area is done hotel residents and their guests. It will lessen the impact of persons in the hotel going out very differently from those in the surrounding locality. The lobby bar is a small area for in a very up-market way, with board games etc, to encourage a very relaxed atmosphere. As area falls within a cumulative impact area, it is clear that this license would operate The drinks station here is small.

are situated directly below this, hence the early finish time for serving drinks and the their guests and pre-arranged early evening canapé dos. portable and small as shown on the drawing. This area would be used for residents and below would not want to hear much going on above them. The drinks serving station is interests of the business to self regulate in terms of any disturbance as guests directly emphasis on high quality drinks to relax and enjoy the views. It is very much in the The roof area would only be used when the weather is fine. The most expensive rooms

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